

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

PM-07 INR-10 L-03 NEA-10 PA-03 RSC-01 PRS-01 GAC-01

TRSE-00 MBFR-03 SAJ-01 H-02 NSC-10 SS-15 ACDA-19 EB-11

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TO SECSTATE WASHDC IMMEDIATE 315

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 3015

USNMR SHAPE

USCINCEUR

USLOSACLANT

C O N F I D E N T I A L USNATO 2652

E. O. 11652: GDS

TAGS: MARR, MILI, PFOR, EFIN, NATO

SUBJECT: NEW INITIATIVE ON BURDEN- SHARING

REF: STATE 100191

SUMMARY. IN AFTERNOON SESSION OF DPC MAY 29 MEETING UNDER ANY OTHER BUSINESS, AMBASSADOR RUMSFELD MADE A STATEMENT ON BURDEN SHARING. AMBASSADOR RUMSFELD'S STATEMENT FOLLOWS TEXT IN PARAS 6 TO 14 OF STATE 100191. SYG LUNS CHARACTERIZED STATEMENT AS ONE OF MAJOR IMPORTANCE TO THE ALLIANCE AND SAID US WAS WELL ADVISED TO FOREWARN ALLIES OF INTENTION OF BRINGING UP QUESTION OF BURDEN SHARING AT JUNE 7 DPC MINISTERIAL MEETING.

INITIAL REACTIONS WERE VARIED BUT INDICATED THAT U. S. ARITHMETIC ON BOP DEFICIT WOULD BE NEEDED AND CAREFULLY STUDIED AND THAT SEVERAL OTHER NATO NATIONS MIGHT HAVE GROUNDS FOR A SIMILAR CLAIM FOR RELIEF. KEY QUESTIONS RAISED CENTERED ON EXACT SIZE AND COMPOSITION OF BOP PROBLEM, THE EXACT COSTS AND COMPOSITION OF US
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BUDGET COSTS OF TROOPS IN EUROPE VERSUS TROOPS AT HOME, AND WHETHER U. S. HAD ANY OTHER MAJOR REQUESTS TO MAKE. END SUMMARY.

1. UNDER ANY OTHER BUSINESS AT MAY 29 DPC MEETING, AMB.

RUMSFELD MADE STATEMENT ON BURDEN SHARING ALONG LINES OF PARAS 6 TO 14 OF STATE 100191.

2. SYG LUNS CHARACTERIZED AMBASSADOR RUMSFELD'S STATEMENT AS AN IMPORTANT ONE FOR THE ALLIANCE AND COMMENTED THAT THE US WAS WELL ADVISED TO FOREWARN ALLIES OF INTENTION OF BRINGING UP QUESTION OF BURDEN SHARING AT JUNE 7 DPC MINISTERIAL MEETING. LUNS ADDED THAT GOVERNMENTS SHOULD PREPARE THEMSELVES TO COMMENT ON THE US INITIATIVE ON BURDEN SHARING AND THAT NO COUNTRY SHOULD BE SURPRISED THAT US IS SURFACING BURDEN SHARING QUESTION AT NATO.

3. PECK SAID UK WAS HAPPY TO PARTICIPATE IN DISCUSSION OF BURDEN SHARING, BUT PROBLEM OF ADVERSE BOP WAS NOT UNIQUE TO U. S.; ALL COUNTRIES WITH FORCES OUTSIDE THEIR BORDERS SHARE THIS PROBLEM.

4. DE STAERCKE (BELGIUM) SAID TIME WAS OPPORTUNE TO DISCUSS QUESTION OF BURDEN SHARING. IN HIS VIEW FIRST TASK IS TO IDENTIFY EXACT SIZE AND COMPOSITION OF US MILITARY BOP PROBLEM; HE QUERIED IF CURRENT TOTAL OFFSET ARRANGEMENTS HAD BEEN COUNTED BY U. S. IN PRESENTING US BOP DEFICIT AT NATO. DE STAERCKE EMPHASIZED THAT BOP QUESTION IS VERY COMPLEX; MANY COUNTRIES (UK, CANADA, BELGIUM) HAVE BOP PROBLEMS CAUSED BY STATIONING TROOPS ABROAD; HE ALSO STRESSED BELGIUM BUYS ALMOST ALL ITS MILITARY EQUIPMENT OUTSIDE OF BELGIUM.

5. SPIERENBERG (NETHERLANDS) WAS CONCERNED IF U. S. WAS PRESENTING TOTAL PACKAGE TO NATO. IS THIS IT, OR IS THERE MORE TO COME? HE SAID US POSITION IN MBFR WAS THAT THERE SHOULD BE A PRIORITY ON REDUCTION OF STATIONED FORCES, IN INFRASTRUCTURE WE WERE ASKING FOR LOWER COST SHARE AND NOW US IS PROPOSING BOP OFFSET. HE UNDERSTANDS THE US POSITION BUT WOULD BE HESITANT ABOUT PUSHING HIS NEW GOVERNMENT (WHICH IS TALKING ABOUT REDUCING DEFENSE EXPENDITURES) TO JOIN A MULTILATERAL SCHEME IF THIS WERE NOT THE ENTIRE PACKAGE. HE WONDERED WHAT ELSE THE US MIGHT ASK OF NATO IN THE COMING MONTHS.

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6. BETTINI (ITALY) AGREED WITH DE STAERCKE THAT NATO MUST FIRST IDENTIFY THE FINANCIAL FACTS. HE IS PARTICULARLY INTERESTED IN ISOLATING THE FACTS ON TWO PARTS OF THE BURDEN SHARING PROBLEMS. ONE, THE BOP SITUATION FOR ALL COUNTRIES MUST BE FULLY IDENTIFIED IN THEIR VARIOUS COMPONENTS, AND TWO, WHAT DOES THE US SPEND FOR HAVING ITS FORCES DEPLOYED IN EUROPE OVER AND ABOVE WHAT IT WOULD COST TO MAINTAIN THESE FORCES IN THE US.

7. AMBASSADOR RUMSFELD RESPONDED TO THESE INITIAL COMMENTS BY SAYING HIS STATEMENT GAVE BROAD OUTLINE OF PROBLEM. RUMSFELD SAID THAT THE PROBLEMS POSED IN THE PRESIDENT'S FOREIGN POLICY REPORT TO CONGRESS, THE REPORT BY THE SECRETARY OF STATE ON US FOREIGN POLICY 1972, AND KISSINGER'S STATEMENT SET FORTH A BROAD

RANGE OF PROBLEMS THE US HOPES WILL BE ADDRESSED. BEYOND THOSE HE DID NOT KNOW OF ANYTHING ADDITIONAL BUT IN A RELATIONSHIP SUCH AS AN ALLIANCE THERE IS CONSTANT INVOLVEMENT AND CHANGE.

8. ACTION REQUESTED: FROM DPC DISCUSSION MAY 29 AND CORRIDOR CONVERSATION AFTERWORD IT IS CLEAR THAT, ALTHOUGH NOT UNSYMPHATIC TO US BURDEN SHARING INITIATIVE, NATO ALLIES WILL WANT TO KNOW THE EXACT DIMENSIONS OF THE MILITARY BOP IN DETAIL AND ALSO THE EXACT FIGURES ON ADDITIONAL COSTS OF US FOREIGN STATIONED FORCES BEFORE TAKING ANY ACTION RESPONSIVE TO THIS US PROPOSAL FOR BURDENSARING.

9. RUMSFELD IS BEING ASKED TO PROVIDE OFFICIAL, AGREED-UPON US FIGURES IN DETAIL. SECDEF CAN EXPECT TO BE PUSHED HARD FOR EXACT BOP STATISTICS AND BUDGETARY COSTS AT DPC MINISTERIAL JUNE 7. SECSTATE SHOULD ANTICIPATE SIMILAR CLOSE QUESTIONING AT JUNE 14 MINISTERIAL COPENHAGE. USNATO AND AMERICAN EMBASSIES IN NATO CAPITALS- AND OFFICIALS IN PENTAGON AND DEPARTMENT OF STATE-- CAN EXPECT TO FACE SIMILAR QUERIES.

10. USG NEEDS A SET OF ACCURATE AND FULLY AGREED REPEAT AGREED MILITARY BOP AND MILITARY BUDGET STATISTICS THAT CAN BE DEFENDED UNDER CLOSE SCRUTINY AND USED WITH 1) FOREIGN GOVERNMENTS, 2) THE US CONGRESS, AND 3) PUBLIC MEDIA. THE LACK OF SUCH AN AGREED REPEAT AGREED DATA BASE WILL PROVE A MAJOR OBSTACLE TO ANY EFFECTIVE SOLUTION OF BURDEN SHARING PROBLEMS. FURTHER, IT WILL BE NECESSARY TO INDICATE HOW CALCULATIONS ARE CONFIDENTIAL

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MADE AND WHAT IS AND IS NOT INCLUDED IN DETAIL SINCE OTHER NATIONS WILL BE SUBMITTING FIGURES AND FOR COMPARISONS TO BE ACCURATELY MADE IT WILL BE NECESSARY TO PUT FIGURES OF ALL ALLIANCE MEMBERS ON A SIMILAR BASE.
RUMSFELD

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